

Nos. 17-1618 & 17-1623, 18-107

In The
Supreme Court of the United States

GERALD LYNN BOSTOCK,
Petitioner,

v.

CLAYTON COUNTY, GEORGIA,
Respondent.

ALTIITUDE EXPRESS, INC., and RAY MAYNARD,
Petitioners,

v.

MELISSA ZARDA and WILLIAM MOORE, JR.,
Co-Independent Executors of the Estate of Donald Zarda,
Respondents.

R.G. & G.R. HARRIS FUNERAL HOMES, INC.,
Petitioner,

v.

EQUAL EMPLOYMENT OPPORTUNITY
COMMISSION and AIMEE STEPHENS,
Respondents.

**On Writs Of Certiorari To The
United States Courts Of Appeals For The
Second, Sixth, And Eleventh Circuits**

**BRIEF OF AMICI CURIAE IMPACT FUND, NATIONAL
EMPLOYMENT LAWYERS ASSOCIATION, EMPLOYEE
RIGHTS ADVOCACY INSTITUTE FOR LAW & POLICY,
AND 19 LEGAL AND ADVOCACY ORGANIZATIONS
IN SUPPORT OF PETITIONER IN NO. 17-1618 AND
RESPONDENTS IN NOS. 17-1623 & 18-107**

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INTEREST OF AMICI CURIAE¹

This brief is submitted by the Impact Fund, the National Employment Lawyers Association, the Employee Rights Advocacy Institute for Law & Policy, and 19 other legal and advocacy organizations.

The **Impact Fund** is a non-profit legal foundation that provides strategic leadership and support for impact litigation to achieve economic, environmental, racial, and social justice. The Impact Fund provides funding, offers innovative training and support, and serves as counsel for impact litigation across the country. The Impact Fund has served as party or amicus counsel in a number of major civil rights cases before this Court, including cases challenging employment discrimination, unequal treatment of lesbian, gay, bisexual, and transgender (LGBT) people, and limitations on access to justice. Through its work, the Impact Fund seeks to use and support impact litigation to achieve social justice for all communities.

The **National Employment Lawyers Association (NELA)** is the largest professional membership organization in the country comprising lawyers who represent workers in labor, employment, and civil rights disputes. NELA advances employee rights and serves lawyers who advocate for equality and justice in

¹ No counsel for a party authored this brief in whole or in part, and no person other than amici curiae, their members, or their counsel made a monetary contribution to the preparation or submission of this brief. All parties have consented in writing to the filing of this brief.

the American workplace. NELA and its local affiliates have a membership of over 4,000 attorneys who are committed to working on behalf of those who have been illegally treated in the workplace. NELA's members litigate daily in every circuit, affording NELA a unique perspective on how the principles announced by the courts in employment cases are implemented. NELA strives to protect the rights of its members' clients and regularly supports precedent-setting litigation affecting the rights of individuals in the workplace.

The **Employee Rights Advocacy Institute for Law & Policy (NELA Institute)** advances workers' rights through research and advocacy to achieve equality and justice in the American workplace. The NELA Institute works hand-in-hand with NELA to create workplaces in which there is mutual respect between employers and workers, and to ensure that workplaces are free of discrimination, harassment, and retaliation.

Additional amici are listed in Appendix A. The Impact Fund, NELA, the NELA Institute, and their fellow amici share an interest in the certified questions because the outcome will impact the communities we serve as legal advocates and allies, as well as our country's commitment to the elimination of workplace discrimination.

◆

SUMMARY OF ARGUMENT

In their Opening Briefs, Petitioner Gerald Bostock, Respondents Melissa Zarda and William Moore,

Jr., Co-Executors of the Estate of Donald Zarda, and Respondent Aimee Stephens explain in detail how and why Title VII of the 1964 Civil Rights Act's prohibition of sex discrimination, 42 U.S.C. § 2000e-2(a), (m), includes discrimination based on sexual orientation and gender identity, including transgender status.² Amici write separately to emphasize the significant challenges that lower courts and workers face in attempting to differentiate among the legal constructs of sex, sexual orientation, and gender identity. Guidance from this Court is necessary to resolve the confusion and unpredictability that reigns in many circuits, frustrating Title VII's purpose of eradicating workplace discrimination.

Lesbian, gay, bisexual, and transgender (LGBT) people experience pervasive discrimination and harassment in industries across the country because of their sexual orientation and/or gender identity. Incidents of discrimination and harassment increase for LGBT people who are also people of color, low-wage workers, persons with disabilities, or older workers. Protecting workers requires recognizing their legal right to a workplace free of all discrimination, including

² Gender identity is a person's deeply felt, inherent sense of being male, female, or an alternate gender. Am. Psychological Ass'n, *Guidelines for Psychological Practice with Transgender and Gender Nonconforming People*, 70 Am. Psychol. 832, 834 (Dec. 2015), <https://www.apa.org/practice/guidelines/transgender.pdf>. Discrimination because of a person's gender identity encompasses discrimination because of their transgender or transitioning status.

that based on their sexual orientation and gender identity.

The three decisions under review underscore the unpredictability in the law for LGBT people. Faced with similar factual scenarios, the Second Circuit and the Eleventh Circuit reached opposing conclusions on the question of whether discrimination based on sexual orientation is unlawful sex discrimination under Title VII. Meanwhile, the Sixth Circuit's ruling in favor of Ms. Stephens reflects the nearly unanimous consensus of courts that Title VII protects transgender or transitioning status, as well as gender identity.

The split between the Second and Eleventh Circuits did not arise in a vacuum. Courts have repeatedly acknowledged the difficulty of navigating the current state of the law. Judges and juries struggle to apply an unworkable and illogical analysis that forces them to sort between evidence of discrimination motivated by the plaintiff's sex versus that motivated by sexual orientation. Moreover, this artificial dichotomy bears little or no relationship to the real-world experiences of lesbian, gay, and bisexual workers. Discrimination based on sex and sexual orientation are often one and the same, making the legal distinction baffling to both courts and plaintiffs.

In contrast, a significant majority of courts agree with the Sixth Circuit and already have concluded that it is impossible to differentiate sex from transgender or transitioning status for purposes of Title VII's ban on sex discrimination. They no longer attempt to do

so and instead apply a single federal standard recognizing that the law prohibits discrimination against transgender people based on their status as transgender or their perceived gender nonconformity. In these cases, courts are permitted to consider all of the evidence presented in transgender workers' claims without first having to engage in an illogical sorting of the facts. A similar unified standard barring sex discrimination because of sexual orientation should apply to claims of lesbian, gay, and bisexual workers.

Amici respectfully request that the Court provide much-needed guidance for lower courts and workers by confirming that Title VII's prohibition of sex discrimination includes discrimination based on sexual orientation and transgender status.

◆

ARGUMENT

I. LGBT Workers Face Pervasive Discrimination and Urgently Need Title VII's Protection.

Title VII, “a broad remedial measure, designed to assure equality of employment opportunities,” is the bedrock of civil rights protections in the workplace. *Pullman-Standard v. Swint*, 456 U.S. 273, 276 (1982) (internal quotations omitted). Congress intended Title VII “to prohibit all practices in whatever form which create inequality in employment opportunity . . . and ordained that its policy of outlawing such discrimination should have the highest priority.” *Franks v.*

Bowman Transp. Co., Inc., 424 U.S. 747, 763 (1976) (internal quotations omitted). Confirming that discrimination because of sexual orientation or transgender status is illegal sex discrimination would fulfill Title VII’s promise of equal opportunity in the workplace, protection that LGBT workers urgently need.

LGBT people face discrimination, both in the public arena and at work. This Court recently recognized that our laws must protect the civil rights of lesbian, gay, and bisexual people because “[o]ur society has come to the recognition that gay persons and gay couples cannot be treated as social outcasts or as inferior in dignity and worth” and that “[t]he exercise of their freedom on terms equal to others must be given great weight and respect by the courts.” *Masterpiece Cakeshop, Ltd. v. Colo. Civil Rights Comm’n*, 138 S. Ct. 1719, 1727 (2018). In addition, “[t]here is no denying that transgender individuals face discrimination, harassment, and violence because of their gender identity.” *Whitaker v. Kenosha Unified Sch. Dist. No. 1 Bd. of Educ.*, 858 F.3d 1034, 1051 (7th Cir. 2017), *cert. dismissed sub nom. Kenosha Unified Sch. Dist. No. 1 Bd. of Educ. v. Whitaker ex rel. Whitaker*, 138 S. Ct. 1260 (2018).

Roughly four and a half percent of the U.S. adult population (some 11,343,000 adults) identify as LGBT.³ One in four LGBT workers reported that they

³ The Williams Inst., *Adult LGBT Population in the United States* 1 (Mar. 2019), <https://williamsinstitute.law.ucla.edu/wp-content/uploads/LGBT-Population-Estimates-March-2019.pdf>.

experienced workplace discrimination because of their sexual orientation or gender identity in 2016 alone,⁴ making the workplace one of the areas where LGBT people perceive the highest levels of discrimination.⁵ Forty-six percent of LGBT workers remain closeted at work, largely because they fear being stereotyped or losing their professional relationships, which would irreparably damage their careers.⁶ A majority of LGBT workers have overheard derogatory remarks about LGBT people in their workplaces.⁷

In particular, transgender people experience discrimination at “alarming” rates in public life. *See Whitaker*, 858 F.3d at 1051 (reporting that seventy-eight percent of transgender or gender nonconforming students report being harassed in school). *See also Doe*

⁴ Sejal Singh & Laura E. Durso, Ctr. for Am. Progress, *Widespread Discrimination Continues to Shape LGBT People’s Lives in Both Subtle and Significant Ways*, at “Introduction” (May 2, 2017), <https://www.americanprogress.org/issues/lgbt/news/2017/05/02/429529/widespread-discrimination-continues-shape-lgbt-peoples-lives-subtle-significant-ways>.

⁵ Nat’l Pub. Radio et al., *Discrimination in America: Experiences and Views of LGBTQ Americans* 29 (Nov. 2017), <https://www.npr.org/documents/2017/nov/npr-discrimination-lgbtq-final.pdf>.

⁶ *See* Human Rights Campaign Found., *A Workplace Divided: Understanding the Climate for LGBTQ Workers Nationwide* 10-11 (Jun. 2018), <https://assets2.hrc.org/files/assets/resources/AWorkplaceDivided-2018.pdf>.

⁷ *Id.* at 16; *see also* Ctr. for Am. Progress & Movement Advancement Project, *Paying an Unfair Price: The Financial Penalty for Being LGBT in America* 19 (Nov. 2014), <http://www.lgbtmap.org/file/paying-an-unfair-price-full-report.pdf>.

ex rel. Doe v. Boyertown Area Sch. Dist., 897 F.3d 518, 523 (3d Cir. 2018) (observing that transgender people are many times more likely to attempt suicide than the general population, at least partly due to exclusion and discrimination), *cert. denied*, No. 18-658, 2019 WL 2257330 (May 28, 2019). In a 2015 study, forty-one percent of transgender workers surveyed reported being fired, not hired, or not promoted in the past year because of their gender identity or expression.⁸ Eighty percent reported experiencing some form of discrimination on the job and/or taking steps to avoid discrimination at work.⁹ In part because of this discrimination, transgender individuals are three times more likely to be unemployed than American adults generally.¹⁰

Discrimination faced by LGBT workers undermines equal opportunity in the workplace and leads to lower wages and higher rates of economic insecurity.¹¹ Twenty-five percent of LGBT individuals earn less than \$24,000 a year, compared to eighteen percent of

⁸ Sandy E. James et al., Nat'l Ctr. for Transgender Equality, *The Report of the 2015 U.S. Transgender Survey* 151 (Dec. 2016), <https://www.transequality.org/sites/default/files/docs/USTS-Full-Report-FINAL.pdf>.

⁹ *Id.* at 155.

¹⁰ *Id.* at 140-41.

¹¹ Ctr. for Am. Progress & Movement Advancement Project, *supra* note 7, at 9.

non-LGBT individuals.¹² More than forty percent of the sexual orientation- or gender identity-related charges filed with the EEOC between 2013 and 2016 came from a small number of industries, including several typically low-wage industries, such as retail, accommodations, and food services.¹³

Many LGBT people experience even greater vulnerability in the workplace because they are also subject to discrimination based on their race, disability, or age. For example, LGBT people of color report over twice the rate of discrimination related to sexual orientation as white LGBT individuals when applying for jobs.¹⁴ Research from the United Kingdom recently found that LGBT workers with disabilities suffer higher rates of discrimination than the aggregate LGBT population.¹⁵ One in five older LGBT adults

¹² The Williams Inst., *LGBT Demographic Data Interactive* (Jan. 2019), <https://williamsinstitute.law.ucla.edu/visualization/lgbt-stats/?topic=LGBT#economic>.

¹³ M.V. Lee Badgett et al., Ctr. for Emp't Equity, *Evidence from the Frontlines on Sexual Orientation Discrimination*, at "Key Findings" (Jul. 2018), <https://www.umass.edu/employment-equity/evidence-frontlines-sexual-orientation-and-gender-identity-discrimination>.

¹⁴ Nat'l Pub. Radio, *supra* note 5, at 10-11.

¹⁵ Stonewall, *LGBT in Britain: Work Report 7, 9, 10, 11, 13* (2018), https://www.stonewall.org.uk/system/files/lgbt_in_britain_work_report.pdf. LGBT people also are more likely to live with one or more disabilities than non-LGBT adults. James, *supra* note 8, at 57; Karen I. Fredriksen-Goldsen et al., *Disability Among Lesbian, Gay, and Bisexual Adults: Disparities in Prevalence and Risk*, 102(1) *Am. J. Pub. Health* e16, e18 (2012), <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3490559/pdf/AJPH.2011.300379.pdf>.

reported recent involuntary job loss due at least in part to their perceived sexual orientation or gender identity, and older LGBT workers postpone retirement at a higher rate than the general population, likely due to a lifetime of economic disadvantage.¹⁶

The alarming statistics of discrimination endured by LGBT workers because of their sexual orientation and/or gender identity illustrate the urgent need for the Court to effectuate Title VII’s broad mandate and recognize their right to equal opportunity in the workplace. *See Pullman-Standard*, 456 U.S. at 276 (describing Title VII as “a broad remedial measure”); *accord Int’l Bhd. of Teamsters v. United States*, 431 U.S. 324, 348 (1977) (“The primary purpose of Title VII was to assure equality of employment opportunities. . . .”) (internal quotation and citation omitted); *Albemarle Paper Co. v. Moody*, 422 U.S. 405, 424 (1975) (referring to “the broad purposes of Title VII”). Clarification from the Court that Title VII’s prohibition of sex discrimination includes that based on sexual orientation

¹⁶ *See* Karen I. Fredriksen-Goldsen et al., *The Unfolding of LGBT Lives: Key Events Associated with Health and Well-being in Later Life*, 57 *Gerontologist* S15, S24, S26 (2017), <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC5241757/pdf/gnw185.pdf>. *See also* Angela Houghton, AARP Research, *Maintaining Dignity, Understanding and Responding to the Challenges Facing Older LGBT Americans: An AARP Survey of LGBT adults age 45-plus* 12, 32, 42-46 (Mar. 2018), https://www.aarp.org/content/dam/aarp/research/surveys_statistics/life-leisure/2018/maintaining-dignity-lgbt.doi.10.26419%252Fres.00217.001.pdf (LGBT respondents age 45 and over show high levels of concern about challenges as they age, including access to quality healthcare, long-term care, housing, and other social supports).

and transgender status is necessary to eliminate an arbitrary carve-out to Title VII that has confused courts and wrongly denied LGBT workers access to its protection.

II. The Decisions Under Review are Emblematic of the Current Lack of Clarity in the Law.

The divergent lower court opinions in the cases on appeal illustrate the challenges courts face in navigating the line between discrimination based on sex and that based on sexual orientation, as well as the impossibility of drawing any line at all between sex and transgender status. Presented with similar scenarios, the Second and Eleventh Circuits issued diametrically opposed rulings in *Zarda v. Altitude Express, Inc.*, 883 F.3d 100 (2d Cir. 2018) (en banc), and *Bostock v. Clayton County Board of Commissioners*, 723 F. App'x 964 (11th Cir. 2018) (per curiam), as to whether terminating someone's employment because of their sexual orientation is unlawful sex discrimination. In contrast, the Sixth Circuit followed substantial circuit precedent in *E.E.O.C. v. R.G. & G.R. Harris Funeral Homes, Inc.*, 884 F.3d 560 (6th Cir. 2018), to hold that discrimination based on gender nonconformity and transgender status is prohibited sex discrimination.

The factually similar cases of *Zarda* and *Bostock* present a striking contrast in analysis. The Second and

Eleventh Circuits disagreed as to whether discrimination against lesbian, gay, and bisexual workers constitutes a Title VII violation because of their failure to conform to sex stereotypes, a well-recognized basis for sex discrimination set forth in *Price Waterhouse v. Hopkins*, 490 U.S. 228, 250-51 (1989) (plurality op.). In *Zarda*, the employee, a gay man, alleged that he was open about his sexual orientation at work and that his employer criticized him for painting his toenails and wearing pink colors. *Zarda v. Altitude Express, Inc.*, 855 F.3d 76, 80-81 (2d Cir. 2017) (panel decision) (per curiam). The district court and the Second Circuit panel concluded that Mr. Zarda was not entitled to Title VII protection because he was terminated for disclosing his sexual orientation to a client; the courts declined to consider whether he was terminated in part because he failed to conform to the stereotype “that men should date women.” *Id.* at 80-82. Sitting en banc, the Second Circuit reversed and held that “act[ing] on the basis of a belief that men cannot be attracted to men” is unlawful sex stereotyping discrimination that violates Title VII. *Zarda*, 883 F.3d at 120-21 (en banc) (internal punctuation and quotation omitted).

Meanwhile, in *Bostock*, Mr. Bostock’s “sexual orientation and identity were openly criticized” at his workplace, but the district court dismissed his claim because his complaint failed to identify “a single mention of or fact supporting gender stereotype discrimination.” *Bostock v. Clayton Cty.*, No. 16-cv-1460, 2017 WL 4456898, at *1, *3 (N.D. Ga. Jul. 21, 2017), *aff’d sub nom. Bostock v. Clayton Cty. Bd. of Comm’rs*, 723

F. App'x at 965.¹⁷ Judge Rosenbaum of the Eleventh Circuit later dissented from the denial of Mr. Bostock's petition for rehearing en banc and endorsed the Second Circuit's analysis: "Title VII prohibits discrimination against gay and lesbian individuals because they fail to conform to their employers' views when it comes to whom they should love." *Bostock v. Clayton Cty. Bd. of Comm'rs*, 894 F.3d 1335, 1338 (11th Cir. 2018) (Rosenbaum, J., dissenting) (en banc pet. denied).

In contrast, in *R.G. & G.R. Harris Funeral Homes*, the Sixth Circuit held that discrimination based on transgender status is unlawful sex discrimination, and it also reaffirmed circuit precedent that such discrimination is unlawful sex stereotyping. 884 F.3d at 572, 574-75. Ms. Stephens was terminated because she was a transgender woman preparing to undergo a gender-confirming transition and requested permission to follow the female dress code at work and otherwise present as female. *Id.* at 568-69. The Sixth Circuit held that the employer "engaged in improper sex stereotyping when it fired Stephens for wishing to appear or behave in a manner that contradicts the Funeral Home's perception of how she should appear or behave based on her sex." *Id.* at 574. It concluded that her termination "f[ell] squarely within the ambit of sex-based discrimination" without having to evaluate other evidence of Ms. Stephens's gender nonconformity. *Id.* at 572. The court further held that discrimination

¹⁷ The Eleventh Circuit did not rule on Mr. Bostock's gender stereotyping claim because he did not appeal its dismissal. *Bostock*, 723 F. App'x at 965.

because of transgender or transitioning status is per se sex discrimination “because transgender or transitioning status constitutes an inherently gender non-conforming trait.” *Id.* at 577.

Altitude Express and *Bostock* encapsulate the current unpredictable state of the law with regard to the artificial distinction between sex and sexual orientation under Title VII. Meanwhile, *R.G. & G.R. Harris Funeral Homes* represents the increasing abandonment of any attempt to draw a similar line between sex and gender identity, which has created a more uniform and straightforward body of law.

III. There is No Clear and Predictable Way to Distinguish Between Sex and Sexual Orientation Discrimination.

Courts need a “uniform and predictable standard” to apply Title VII consistently. *See Burlington Indus., Inc. v. Ellerth*, 524 U.S. 742, 754 (1998). Should this Court hold that the statute’s prohibition of sex discrimination excludes discrimination based on sexual orientation, courts and potential plaintiffs will lack any meaningful or predictable standard. Lower courts will be required to undergo a highly fact-specific, case-by-case analysis to ascertain whether a lesbian, gay, or bisexual worker presents a valid claim of sex discrimination. Courts and juries would be forced to artificially sort evidence and disregard facts that are probative of discrimination but nonetheless appear directed toward the plaintiff’s sexual orientation. This illogical sorting

is at odds with the trier of fact's responsibility to determine whether the totality of the evidence demonstrates that unlawful discrimination occurred. *See, e.g., Petrosino v. Bell Atl.*, 385 F.3d 210, 223 (2d Cir. 2004); *Bell v. Crackin Good Bakers, Inc.*, 777 F.2d 1497, 1501 (11th Cir. 1985). For lesbian, gay, and bisexual workers, discrimination based on sex and that based on sexual orientation are invariably intertwined. Requiring courts to distinguish between them is a futile exercise that risks inconsistent and unpredictable results.

A. Courts will be forced to engage in unworkable line-drawing if this Court excludes discrimination based on sexual orientation from Title VII's purview.

The absence of a clear, consistent standard for Title VII, under which “an almost unlimited number of factual variations” can arise, is unhelpful for judges and juries alike. *See, e.g., Vance v. Ball State Univ.*, 570 U.S. 421, 441, 441 n.12 (2013) (adopting an interpretation “that can be readily applied” and avoiding a “nebulous standard”); *id.* at 444 (“Courts and commentators alike have opined on the need for reasonably clear jury instructions in employment discrimination cases.”); *Harris v. Forklift Sys., Inc.*, 510 U.S. 17, 24 (1993) (Scalia, J., concurring) (cautioning against a test that would leave juries “virtually unguided”). A rule that excludes lesbian, gay, and bisexual plaintiffs from Title VII protections unless they can prove that they experienced discrimination based on their sex,

separate from their sexual orientation, is burdensome and difficult for courts.

As the Second Circuit observed, courts have “long labored to distinguish between gender stereotypes that support an inference of impermissible sex discrimination and those that are indicative of sexual orientation discrimination.” *Zarda*, 883 F.3d at 121 (en banc). A court faced with evidence of harassment based on a plaintiff’s sexual orientation *and* nonconformity with gender stereotypes must construe each discrete fact presented and evaluate the sum of this “lexical bean counting.” *See id.* (“In parsing the evidence, courts have resorted to lexical bean counting, comparing the relative frequency of epithets such as ‘ass wipe,’ ‘fag,’ ‘gay,’ ‘queer,’ ‘real man,’ and ‘fem’ to determine whether discrimination is based on sex or sexual orientation.”).

Multiple circuit courts have concluded that maintaining a legal distinction between sex and sexual orientation is “unworkable,” “illogical,” and “produces untenable results.” *See id.* at 122 (citations and internal quotations omitted). *See, e.g., id.; Hively v. Ivy Tech. Cmty. Coll. of Ind.*, 853 F.3d 339, 350 (7th Cir. 2017) (en banc) (“It would require considerable calisthenics to remove ‘sex’ from ‘sexual orientation.’ The effort to do so has led to confusing and contradictory results. . . .”); *Christensen v. Omnicom Grp., Inc.*, 852 F.3d 195, 200 (2d Cir. 2017) (observing the “confusion in our Circuit about the relationship between gender stereotyping and sexual orientation discrimination claims”); *id.* at 205 (Katzmann, C.J., concurring) (calling it a “logically untenable” and “unworkable”

approach); *Evans v. Georgia Reg'l Hosp.*, 850 F.3d 1248, 1266 (11th Cir. 2017) (Rosenbaum, J., concurring in part and dissenting in part) (“As a matter of logic, no basis exists for this arbitrary line.”), *cert. denied*, 138 S. Ct. 557 (2017); *Hively v. Ivy Tech. Cmty. Coll.*, 830 F.3d 698, 706 (7th Cir. 2016) (panel decision) (“Whether the line is nonexistent or merely exceedingly difficult to find, it is certainly true that the attempt to draw and observe a line between the two types of discrimination results in a jumble of inconsistent precedents.”), *rev’d*, 853 F.3d 339; *Prowel v. Wise Bus. Forms, Inc.*, 579 F.3d 285, 291 (3d Cir. 2009) (“the line between sexual orientation discrimination and discrimination ‘because of sex’ can be difficult to draw”).

Absent clear governing law, the district courts that review these issues in the first instance also are struggling to apply a workable standard. For example, in *Guess v. Philadelphia Housing Authority*, 354 F. Supp. 3d 596 (E.D. Pa. 2019), the court acknowledged the “difficulty” in applying circuit precedent because “the line between sexual orientation claims and gender stereotyping claims involving sexual orientation may seem arbitrary,” as the evidence “may fit within both rubrics.” *Id.* at 604 (internal punctuation and quotation omitted) (citing cases within the Third Circuit). The *Guess* court was “at a loss to conceive of a sexual orientation discrimination claim that could occur in so much of a vacuum as to be free of any gender stereotyping,” and it “question[ed] whether forcing litigants to replead essentially the same case under different

labels is mere artifice.” *Id.* at 605, 607 (dismissing plaintiff’s claim based on binding circuit precedent).

Other district courts have similarly wrestled with the “lingering and faulty judicial construct” of the ambiguous case law. *Videckis v. Pepperdine Univ.*, 150 F. Supp. 3d 1151, 1159 (C.D. Cal. 2015) (“the Court concludes that the distinction [between discrimination based on gender stereotyping and discrimination based on sexual orientation] is illusory and artificial”). See also *Philpott v. New York*, 252 F. Supp. 3d 313, 317 (S.D.N.Y. 2017) (“I decline to embrace an ‘illogical’ and artificial distinction”); *Centola v. Potter*, 183 F. Supp. 2d 403, 408 (D. Mass. 2002) (“[T]he line between discrimination because of sexual orientation and discrimination because of sex is hardly clear.”).

The ambiguity in the law has led to unpredictable and inconsistent outcomes. Compare *Boyd v. Johnson Food Servs., LLC*, No. 17-cv-03414, 2019 WL 1090725, at *1, *6 (D.S.C. Mar. 8, 2019) (denying motion to dismiss claims by lesbian employee who alleged that her “appearance is more characteristic of a man” and “does not conform to gender stereotypes and norms” because her claims were predicated on gender stereotypes); *Varner v. APG Media of Ohio, LLC*, No. 18-cv-706, 2019 WL 145542, at *1, *6 (S.D. Ohio Jan. 9, 2019) (allowing gay plaintiff’s claim to proceed because “verbal and physical attacks,” bullying, and being called “derogatory names” like “faggot” and “your faggot ass” “may be reasonably construed as motivated by sex stereotyping and/or gender non-conforming behavior”) with *Berghorn v. Xerox Corp.*, No. 17-cv-01345, 2019

WL 2226763, at *2-3 (N.D. Tex. May 23, 2019) (granting summary judgment to employer where gay employee’s co-workers described him as having “more effeminate mannerisms,” “being gay for going to a Brit-tany [*sic*] Spears concert,” “com[ing] off as a gay person,” having a higher voice, dressing well, and waving “not like any [other] guy”); *Kilpatrick v. HCA Human Res.*, No. 17-cv-00670, 2019 WL 998315, at *1, *4 (M.D. Tenn. Mar. 1, 2019) (dismissing sex discrimination claims where gay plaintiff received gifts like “pink nail polish, a nail file, . . . bath bombs, and . . . a pair of pink sunglasses”).

Guidance from the Court that Title VII’s prohibition of sex discrimination encompasses that based on sexual orientation would greatly simplify the task before federal courts and permit them to focus on the merits of a plaintiff’s claim of discrimination, rather than the preliminary question of whether the discrimination arose from the plaintiff’s sex or sexual orientation.

B. Lesbian, gay, and bisexual workers will be subject to an ambiguous and arbitrary standard if this Court excludes discrimination based on sexual orientation from Title VII’s purview.

If the Court draws a line between *unlawful* sex discrimination and *lawful* sexual orientation discrimination, lesbian, gay, and bisexual workers will be required to prioritize evidence of discrimination based on

sex, such as sex stereotyping, over evidence of conduct motivated by homophobia. Such a standard would pressure lesbian, gay, and bisexual workers to downplay their full experience in the workplace for fear of having their claims dismissed as lawful sexual orientation discrimination. In contrast, heterosexual workers will remain free to describe the complete picture of their experience and rely on evidence of homophobic behavior to support claims of sex discrimination or harassment because their sexual orientation is not at issue.

Title VII requires all plaintiffs to show that their sex was a cause or motivating factor of the discrimination they faced. 42 U.S.C. § 2000e-2(a), (m). Lesbian, gay, and bisexual workers, however, must undergo the “lexical bean counting” described by the Second Circuit. Put plainly, a lesbian has a greater chance of success if she can show evidence of sexism or gender nonconformity without evidence of homophobic conduct. Otherwise, she risks the perception that she is “bootstrapping” a sexual orientation claim through her sex-stereotyping claim. *See Dawson v. Bumble & Bumble*, 398 F.3d 211, 218 (2d Cir. 2005) (“[W]e have therefore recognized that a gender stereotyping claim should not be used to bootstrap protection for sexual orientation into Title VII.” (internal quotation omitted)).

However, workplace discrimination often does not fit tidily into categories of sex or sexual orientation. For example, in *Prowel v. Wise Business Forms, Inc.*, a gay employee was called “Princess,” “Rosebud,” “fag,” and

“faggot”; he discovered a “man-seeking-man” ad, a pink feather tiara, and a package of lubricant jelly left at his work station; he found messages in the men’s bathroom claiming that he had AIDS and engaged in sexual relations with male co-workers; and he endured co-workers’ remarks about his clothing, mannerisms, and way of walking. 579 F.3d at 287-88, 291-92. The district court granted the employer’s motion for summary judgment, “holding that Prowel’s sex discrimination claim was an artfully-pleaded claim of sexual orientation discrimination.” *Id.* at 291. The Third Circuit reversed, concluding “that the record is ambiguous on this dispositive question” and identified an issue of material fact as to whether the plaintiff was harassed because of his sexual orientation or because he failed to conform to gender stereotypes. *Id.* at 291-92. The court identified “the difficult question” as “whether the harassment he suffered . . . was because of his homosexuality, his effeminacy, or both,” and ultimately left it to the jury. *Id.* at 291.

The current ambiguity in the law has also meant that courts have dismissed the Title VII claims of lesbian, gay, and bisexual plaintiffs who litigated their claims pro se and failed to provide adequate allegations carefully characterized as sex or sex-stereotyping discrimination. Without informed counsel able to thread the needle, pro se plaintiffs will not know they are required to plead specific facts of discrimination resulting from their gender nonconformity. For example, in *Evans v. Georgia Regional Hospital*, the Eleventh Circuit concluded that the plaintiff, proceeding pro se,

“did not provide enough factual matter to plausibly suggest that her decision to present herself in a masculine manner led to the alleged adverse employment actions.” 850 F.3d at 1254. *See id.* at 1251 (noting that it was “‘evident’ that [Evans] identified with the male gender, because of how she presented herself”). The court granted her leave to amend because her “gender non-conformity claim . . . constitute[d] a separate, distinct avenue for relief.” *Id.* at 1254-55. *But see, e.g., Milot v. Maxx*, No. 14-cv-00759, 2015 WL 770250, at *3 (S.D. Ohio Feb. 23, 2015) (dismissing pro se plaintiff’s complaint because she “has not alleged additional facts indicating she was discriminated against because she failed to conform to female gender norms so as to state a Title VII claim for sex discrimination based on sex stereotyping”). A plaintiff’s case should not rise or fall solely based on the artfulness of her complaint or ability to retain skilled counsel.

Moreover, straight plaintiffs need not run this gauntlet. This Court and multiple circuit courts have permitted plaintiffs to rely on evidence of homophobic harassment in support of sex discrimination claims when sexual orientation was not at issue. These decisions suggest that courts will consider such comments and actions to be evidence of sex discrimination when the plaintiff is straight or not out at work. *See, e.g., Oncale v. Sundowner Offshore Servs., Inc.*, 523 U.S. 75, 77, 82 (1998) (allowing sexual harassment claim to proceed based on evidence of same-sex sexual assault and threats of same-sex rape); *E.E.O.C. v. Boh Bros. Constr. Co.*, 731 F.3d 444, 457-60 (5th Cir. 2013) (en banc)

(upholding jury verdict that “sex-based epithets like ‘faggot,’ ‘pussy,’ and ‘princess’” that were “directed at [male plaintiff’s] masculinity” and “several other sexualized acts” could constitute harassment based on sex); *Nichols v. Azteca Rest. Enters.*, 256 F.3d 864, 870, 874-75 (9th Cir. 2001) (finding evidence of male plaintiff being called “she,” “her,” “like a woman,” “faggot,” and “fucking female whore” was “closely linked to gender” and constituted sex discrimination prohibited by *Price Waterhouse*).¹⁸

The pitfalls in the Title VII landscape imperil the rights of lesbian, gay, and bisexual workers. These workers are forced to differentiate between sexual orientation and sex discrimination, which they often experience in tandem, so as to adhere to an ambiguous legal distinction that limits their ability to rely on evidence of homophobic harassment, without so limiting their heterosexual co-workers. In other words, they must contend with an “odd body of case law that protects a lesbian who faces discrimination because she fails to meet some superficial gender norms . . . but not a lesbian who meets cosmetic gender norms, but violates the most essential of gender stereotypes by

¹⁸ The sexual orientation of the plaintiff in *Oncala* is not mentioned in this Court’s or any lower court opinion. See generally *Oncala*, 523 U.S. at 76-82. The *Boh Brothers* panel identified “no evidence that [plaintiff or his harasser] . . . was either homosexual or attracted to homosexuals.” *E.E.O.C. v. Boh Bros. Constr. Co.*, 689 F.3d 458, 460 (5th Cir. 2012), *aff’d in part and rev’d in part*, 731 F.3d 444 (5th Cir. 2013) (en banc). The *Nichols* plaintiff’s sexual orientation is also not mentioned in the opinion. See generally *Nichols*, 256 F.3d at 869-78.

marrying another woman.” *Hively*, 830 F.3d at 715 (panel decision).

IV. The Court Should Not Disturb the Clarity Produced by the “Near-Total Uniformity” of the Circuits Recognizing that Gender Identity Discrimination is Sex Discrimination.

As noted above, federal courts have nearly unanimously concluded that the task of distinguishing between sex and gender identity is futile. *R.G. & G.R. Harris Funeral Homes* represents the latest in a long line of circuit and district court decisions that recognizes with “near-total uniformity” that Title VII’s prohibition of discrimination “because of sex” extends to transgender and transitioning people. See *Glenn v. Brumby*, 663 F.3d 1312, 1318 n.5 (11th Cir. 2011).

Since at least 2000, virtually all circuit courts presented with the question have recognized that Title VII and its sister civil rights laws protect transgender people. See, e.g., *Whitaker*, 858 F.3d at 1049-50; *Glenn*, 663 F.3d at 1320; *Smith v. City of Salem*, 378 F.3d 566, 576 (6th Cir. 2004); *Rosa v. Park W. Bank & Tr. Co.*, 214 F.3d 213, 215-16 (1st Cir. 2000); *Schwenk v. Hartford*, 204 F.3d 1187, 1202-03 (9th Cir. 2000). See also *Wittmer v. Phillips 66 Co.*, 915 F.3d 328, 330 (5th Cir. 2019) (recognizing circuit precedent precluding sexual orientation claims under Title VII but affirming dismissal of plaintiff’s claim of discrimination based on transgender status on other grounds); *Boyertown*, 897 F.3d

at 536 (considering favorably that a transgender-inclusive school policy would likely avoid liability under Title IX); *Tovar v. Essentia Health*, 857 F.3d 771, 775 (8th Cir. 2017) (“assum[ing] . . . that the prohibition on sex based discrimination under Title VII . . . encompasses protections for transgender individuals”); *Etsitty v. Utah Transit Auth.*, 502 F.3d 1215, 1224 (10th Cir. 2007) (“assum[ing], without deciding” that a transgender individual could raise a sex discrimination claim based on nonconformity with sex stereotypes).¹⁹

This consensus on gender identity protections under Title VII has provided transgender people with the same legal protections as their co-workers without imposing additional analysis or challenge on the courts. All Title VII plaintiffs—transgender and non-transgender alike—continue to prove their cases of individual discrimination through direct evidence or circumstantially through the same *McDonnell Douglas* burden-shifting framework. *See, e.g., Chavez v. Credit Nation Auto Sales*, 641 F. App’x 883, 892 (11th Cir. 2016) (concluding that transgender mechanic could satisfy her burden by “show[ing] that discriminatory animus existed and was at least ‘a motivating

¹⁹ District courts without guiding circuit precedent have relied on the near-unanimous national consensus to conclude that transgender and transitioning workers are protected by federal prohibitions of sex discrimination. *See, e.g., Fabian v. Hosp. of Cent. Conn.*, 172 F. Supp. 3d 509, 518, 522-24 (D. Conn. 2016); *Finkle v. Howard Cty., Md.*, 12 F. Supp. 3d 780, 787-88 (D. Md. 2014); *Schroer v. Billington*, 525 F. Supp. 2d 58, 62-63 (D.D.C. 2007).

factor’”); *Kastl v. Maricopa Cty. Cmty. Coll. Dist.*, 325 F. App’x 492, 493-94 (9th Cir. 2009) (holding that a transgender university instructor stated a prima facie case of discrimination but was not able to establish pretext); *Barnes v. City of Cincinnati*, 401 F.3d 729, 737-38 (6th Cir. 2005) (holding that a transgender police officer satisfied his prima facie case of sex discrimination and presented sufficient evidence for a reasonable jury to find intentional discrimination).

The Sixth Circuit’s central holding that “Title VII protects transgender persons because of their transgender or transitioning status, because transgender or transitioning status constitutes an inherently gender non-conforming trait” should be affirmed. *R.G. & G.R. Harris Funeral Homes*, 884 F.3d at 577. For the same reason, the Second Circuit’s holding that Title VII protects lesbian, gay, and bisexual people should be affirmed—and the Eleventh Circuit’s contrary ruling reversed—to accord sexual orientation the same uniform and predictable standard. The resulting clarity in the law would enable LGBT workers to present evidence of the totality of discrimination they experience when enforcing their statutory rights. It would also establish a uniform and inclusive standard for all LGBT workers that would allow courts to more effectively identify unlawful discrimination under Title VII and fulfill the statute’s promise of equal employment opportunity.



CONCLUSION

For the foregoing reasons, the rulings of the Second and Sixth Circuits should be affirmed and the ruling of the Eleventh Circuit should be reversed.

Respectfully submitted,

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LIST OF ADDITIONAL AMICI

AARP is the nation’s largest nonprofit, nonpartisan organization dedicated to empowering Americans 50 and older to choose how they live as they age. With nearly 38 million members and offices in every state, the District of Columbia, Puerto Rico, and the U.S. Virgin Islands, AARP works to strengthen communities and advocate for what matters most to families, with a focus on financial stability, health security, and personal fulfillment. AARP’s charitable affiliate, AARP Foundation, works to end senior poverty by helping vulnerable older adults build economic opportunity and social connectedness. Amici AARP and AARP Foundation are dedicated to addressing the needs and advancing the interests of older workers, including the approximately 900,000 AARP members who self-identify as LGBT¹ – one of the largest LGBT constituencies of any U.S. organization with a membership. To this end, Amici also have conducted significant recent research regarding the needs and interests of its LGBT members and other older LGBT persons, resulting in two major reports on employment and economic security. See Rebecca Perron, AARP Research, *The Value of Experience Study: AARP’s Multicultural Work and Jobs Study* (Jul. 2018); Angela Houghton, AARP

¹ As used in this Appendix, “LGBT” refers to lesbian, gay, bisexual, and transgender; “LGBTQ” refers to lesbian, gay, bisexual, transgender, and queer/questioning; “LGBTQIA+” refers to lesbian, gay, bisexual, transgender, queer/questioning, intersex, asexual, and other identities on the gender and sexuality spectrum; and “SGL” refers to same-gender loving.

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Research, *Maintaining Dignity: A Survey of LGBT Adults Age 45 and Over* (Mar. 2018).

The **AIDS Legal Referral Panel (ALRP)** provides legal services to people living with HIV/AIDS in the San Francisco Bay Area. ALRP is committed to ensuring justice for our clients in facing discrimination. Since roughly 80% of ALRP's clients are LGBT, discrimination against LGBT people directly impacts our clients.

The **American Association for Access, Equity and Diversity (AAAED)** is the longest-serving association of equal opportunity practitioners in higher education, government, and the private sector. Founded in 1974 as the American Association for Affirmative Action, AAAED, a 501(c)(6) membership organization, has four decades of leadership in providing professional training to members, enabling them to be more successful and productive in their careers. It also promotes understanding and advocacy of affirmative action and other equal opportunity and related compliance laws to enhance the tenets of access, inclusion, and equality in employment, economic, and educational opportunities. As an organization fully dedicated to the principle of equal employment opportunity, AAAED has become increasingly involved at the federal level in efforts to promote equality for all Americans, including members of the LGBT community. AAAED has advocated for pro-LGBTQ policies through Congress and worked to ensure that its LGBT members have the resources they need to fully participate in the American way of life.

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Bet Tzedek – Hebrew for “House of Justice” – was established in 1974 as a nonprofit organization and provides free legal services to Los Angeles County residents regardless of race, religion, ethnicity, immigrant status, sexual orientation, or gender identity. In 2016, Bet Tzedek launched its Transgender Medical-Legal Partnership (Trans MLP) with the Los Angeles LGBT Center’s Transgender Health Program. Bet Tzedek’s Trans MLP assists hundreds of transgender and gender-nonconforming individuals in Southern California to petition for legal name and gender marker changes, to fight harassment and discrimination in housing, employment, and public accommodations, and to appeal insurance coverage denials for medically necessary care. Bet Tzedek’s Employment Rights Project focuses specifically on the needs of low-wage workers in California, including lesbian, gay, bisexual, and transgender workers. Many of the individuals Bet Tzedek represents face discrimination in the workplace, including that based on their sexual orientation and gender identity.

California Rural Legal Assistance Foundation (CRLA Foundation) is a statewide, non-profit legal services provider. CRLA Foundation has provided legal representation to farm workers and their families for nearly 30 years, assisting them with administrative complaints, legal actions, and providing information about employment rights and protections. CRLA Foundation has successfully litigated many discrimination and retaliation cases filed with the EEOC. In the last several years, we have served multiple LGBTQ clients

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working in the fields who have been subjected to discrimination and harassment. Because these are low-income workers, access to the EEOC for investigation and resolution of their claims has been critically important to ensuring that they are protected in their workplace.

California Rural Legal Assistance, Inc. (CRLA) is a non-profit legal services organization that serves low-income residents in 21 rural California counties. Since 1966, CRLA has represented low-wage workers in individual and representative actions challenging unlawful employment practices, including workers subjected to discrimination and harassment at the jobsite. CRLA launched its LGBTQ+ program in 2007 to address the intersections of race, immigration status, and poverty that are a fundamental part of promoting equity and advancing LGBTQ rights in the communities we serve. Due to geographical and social isolation and pervasive discrimination, LGBTQ individuals in rural areas often have little to no recourse to address victimization or access services. CRLA works with LGBTQ individuals and their families in rural California to ensure full access to government programs and legal protections, with a special focus on education, training, and leadership development.

Centro de los Derechos del Migrante, Inc. (CDM, or the Center for Migrant Rights) is a U.S. section 501(c)(3) migrant workers' rights organization with offices in Baltimore, Maryland; Mexico City; and Oaxaca, Mexico. The migrant workers CDM serves frequently experience employment discrimination that

goes unremedied in part because of narrow interpretations of the law. CDM therefore has a significant interest in the robust enforcement of Title VII to address discrimination that harms its clients.

Centro Legal de la Raza (Centro Legal) was founded in 1969 to provide culturally and linguistically appropriate legal aid services to low-income, predominantly Spanish-speaking residents of the San Francisco Bay Area. Centro Legal assists several thousand clients annually with support ranging from advice and referrals to full representation in court, in the areas of immigration, housing law, employment law, family law, and consumer protection. Centro Legal's Youth Law Academy also provides educational and career assistance to low-income Bay Area students. In addition, Centro Legal advocates for policies and practices on a state and national level to support our client and student communities. In providing such services, Centro Legal regularly represents members of the LGBT community, including clients seeking asylum or facing workplace or housing discrimination because of their gender identity or sexual orientation.

The **Civil Rights Education and Enforcement Center (CREEC)** is a national nonprofit membership organization whose mission is to ensure that everyone can fully and independently participate in our nation's civic life without discrimination based on race, gender, disability, religion, national origin, sexual orientation, or gender identity. Based in Colorado and California, CREEC promotes its mission through education, advocacy, and litigation nationwide on a broad array of civil

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rights issues. As part of this mission, CREEC works to ensure that LGBT individuals have equal rights in society, including in employment, education, and housing.

Disability Rights Advocates (DRA) is a non-profit, public interest law firm that specializes in high impact civil rights litigation and other advocacy on behalf of persons with disabilities throughout the United States. DRA works to end discrimination in areas such as access to public accommodations, public services, employment, transportation, education, and housing. DRA's clients, staff and board of directors include people with various types of disabilities. With offices in New York City and Berkeley, California, DRA strives to protect the civil rights of people with all types of disabilities nationwide, including the workplace rights of LGBT people with disabilities, who are particularly vulnerable to discrimination.

The **Disability Rights Education & Defense Fund (DREDF)**, based in Berkeley, California, is a national nonprofit law and policy center dedicated to advancing and protecting the civil rights of people with disabilities. Founded in 1979, DREDF remains board- and staff-led by people with disabilities and parents of children with disabilities. DREDF pursues its mission through education, advocacy and law reform efforts, and is nationally recognized for its expertise in the interpretation of federal and California disability civil rights laws. As part of its mission, DREDF works to ensure that people with disabilities have the legal

protections, including broad legal remedies, necessary to vindicate their right to be free from discrimination.

The **East Bay Community Law Center (EBCLC)** is a clinic of U.C. Berkeley School of Law, and the largest provider of free legal services in Alameda County, California. EBCLC's Health & Welfare Practice, in particular, provides legal assistance to low-income transgender and gender nonconforming individuals who regularly endure discrimination based on their gender identity in essential areas of life such as housing, employment, and public accommodations. EBCLC seeks to ensure its clients have an opportunity to defend themselves as they strive to be more secure, productive, healthy, and hopeful.

Legal Aid at Work (LAAW) is a non-profit public interest law firm whose mission is to protect, preserve, and advance the employment and education rights of individuals from traditionally under-represented communities. LAAW has represented plaintiffs in cases of special import to communities of color, women, recent immigrants, individuals with disabilities, the LGBT community, and the working poor. LAAW has litigated a number of cases under Title VII of the 1964 Civil Rights Act. LAAW has appeared in discrimination cases on numerous occasions both as counsel for plaintiffs, *see, e.g., National Railroad Passenger Corp. v. Morgan*, 536 U.S. 101 (2002); *U.S. Airways, Inc. v. Barnett*, 535 U.S. 391 (2002); *California Federal Savings & Loan Ass'n v. Guerra*, 479 U.S. 272 (1987) (counsel for real party in interest), as well as amicus curiae, *see, e.g., U.S. v. Virginia*, 518 U.S. 515 (1996); *Harris v.*

Forklift Systems, 510 U.S. 17 (1993); *International Union, UAW v. Johnson Controls*, 499 U.S. 187 (1991); *Price Waterhouse v. Hopkins*, 490 U.S. 228 (1989); *Meritor Savings Bank v. Vinson*, 477 U.S. 57 (1986). LAAW's interest in preserving the protections afforded to employees and students by this country's antidiscrimination laws is longstanding.

The **National Black Justice Coalition (NBJC)** is a civil rights organization dedicated to the empowerment of Black LGBTQ/SGL people, including people living with HIV/AIDS. Since 2003, NBJC has provided leadership at the intersection of national civil rights groups and LGBTQ/SGL organizations, advocating for the unique challenges and needs of the African American LGBTQ/SGL community that are often relegated to the sidelines. As America's leading national Black LGBTQ/SGL civil rights organization focused on federal public policy, NBJC has accepted the charge to lead Black families in strengthening the bonds and bridging the gaps between the movements for racial justice and LGBTQ/SGL equality. NBJC envisions a world where all people are fully-empowered to participate safely, openly and honestly in family, faith and community, regardless of race, class, gender identity or sexual orientation.

Oasis Legal Services is a 501(c)(3) nonprofit that provides quality legal immigration services to under-represented low-income groups with a focus on LGBTQIA+ communities. Based in Berkeley, California, Oasis provides representation to immigrants living within the jurisdiction of the San Francisco Asylum

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Office, which extends from Alaska in the north to Bakersfield, California in the south. Oasis's services include screening for immigration relief, affirmative asylum, residency, citizenship, and family petitions. Oasis also provides ongoing case management to low-income LGBTQIA+ clients who need assistance with social services, employment, housing, education, and combatting discrimination in those areas.

Public Justice is a national legal advocacy organization dedicated to protecting civil, consumer and workers' rights, as well as environmental sustainability and access to the courts. In its civil rights program, Public Justice has long fought against sexual and gender-based harassment and discrimination. At the same time, Public Justice has fought to empower workers to stand up to employers and demand safe working conditions and fair treatment. Civil rights and workers' rights are inextricably intertwined and Public Justice shares an interest in ensuring that all workers, no matter their sexual orientation or gender identity, can work in an environment free of discrimination.

SAGE is the country's oldest and largest organization dedicated to improving the lives of LGBT older people. In conjunction with 30 affiliates in 22 states and Puerto Rico, SAGE offers supportive services and consumer resources to LGBT older people and their caregivers, advocates for public policy changes that address the needs of LGBT older people, and provides training for agencies and organizations that serve LGBT older people. Pursuant to a grant from the

Department of Health and Human Services' Administration for Community Living (ACL), SAGE – in collaboration with 18 leading organizations nationwide – operates the National Resource Center on LGBT Aging (NRC), which is the country's first and only technical assistance resource center aimed at improving the quality of services and supports offered to LGBT older people. The NRC provides training, technical assistance, and educational resources to aging providers, LGBT organizations, and LGBT older people. To date, the NRC and our training arm, SAGECare, have trained more than 50,000 professionals in every State and the District of Columbia. In addition, the NRC has published, and made widely available, best practice guides, including, "Inclusive Services for LGBT Older Adults, A Practical Guide to Creating Welcoming Agencies."

The **Shriver Center on Poverty Law, Inc.**, is a national non-profit legal and policy advocacy organization that has litigated and advanced policy to support low-wage workers who are often subjected to discrimination based on protected characteristics. The Shriver Center also organizes multiple networks of statewide law and policy organizations and legal aid lawyers. As a national clearinghouse for the legal aid community for over 50 years, the Shriver Center supports litigation affecting the rights of individuals to be free from injustice and discrimination.

Founded in 1967, **Western Center on Law and Poverty** is the oldest and largest statewide support center for legal services advocates in California.

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Western Center represents California's poorest residents in litigation to advance access to housing, health, public benefits, jobs and justice. Western Center serves LGBTQ Californians, who have some of the highest reported rates of poverty, homelessness, and unemployment in the state. Supporting access to nondiscriminatory employment for all Californians is critical to Western Center's mission.
